

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

CYNTHIA DARLENE DODD,

Plaintiff,

v.

CAROLYN W. COLVIN, Acting  
Commissioner of Social Security  
Administration,

Defendant.

NO: 1:15-CV-3117-TOR

ORDER GRANTING DEFENDANT'S  
MOTION FOR SUMMARY  
JUDGMENT

BEFORE THE COURT are the parties' cross-motions for summary judgment. ECF Nos. 14; 17. This matter was submitted for consideration without oral argument. The Court—having reviewed the administrative record and the parties' completed briefing—is fully informed. For the reasons discussed below, the Court grants Defendant's motion and denies Plaintiff's motion.

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## JURISDICTION

The Court has jurisdiction over this case pursuant to 42 U.S.C. § 1383(c)(3).

## STANDARD OF REVIEW

A district court's review of a final decision of the Commissioner of Social Security is governed by 42 U.S.C. § 405(g). The scope of review under §405(g) is limited: the Commissioner's decision will be disturbed "only if it is not supported by substantial evidence or is based on legal error." *Hill v. Astrue*, 698 F.3d 1153, 1158 (9th Cir. 2012). "Substantial evidence" means relevant evidence that "a reasonable mind might accept as adequate to support a conclusion." *Id.* at 1159 (quotation and citation omitted). Stated differently, substantial evidence equates to "more than a mere scintilla[,] but less than a preponderance." *Id.* (quotation and citation omitted). In determining whether this standard has been satisfied, a reviewing court must consider the entire record as a whole rather than searching for supporting evidence in isolation. *Id.*

In reviewing a denial of benefits, a district court may not substitute its judgment for that of the Commissioner. If the evidence in the record "is susceptible to more than one rational interpretation, [the court] must uphold the ALJ's findings if they are supported by inferences reasonably drawn from the record." *Molina v. Astrue*, 674 F.3d 1104, 1111 (9th Cir. 2012). Further, a district court "may not reverse an ALJ's decision on account of an error that is harmless." *Id.* at 1111. An

1 error is harmless “where it is inconsequential to the [ALJ’s] ultimate nondisability  
2 determination.” *Id.* at 1115 (quotation and citation omitted). The party appealing  
3 the ALJ’s decision generally bears the burden of establishing that it was harmed.  
4 *Shinseki v. Sanders*, 556 U.S. 396, 409–10 (2009).

### 5 **FIVE-STEP SEQUENTIAL EVALUATION PROCESS**

6 A claimant must satisfy two conditions to be considered “disabled” within  
7 the meaning of the Social Security Act. First, the claimant must be “unable to  
8 engage in any substantial gainful activity by reason of any medically determinable  
9 physical or mental impairment which can be expected to result in death or which  
10 has lasted or can be expected to last for a continuous period of not less than twelve  
11 months.” 42 U.S.C. § 1382c(a)(3)(A). Second, the claimant’s impairment must be  
12 “of such severity that he is not only unable to do his previous work[,] but cannot,  
13 considering his age, education, and work experience, engage in any other kind of  
14 substantial gainful work which exists in the national economy.” *Id.*  
15 § 1382c(a)(3)(B).

16 The Commissioner has established a five-step sequential analysis to  
17 determine whether a claimant satisfies the above criteria. *See* 20 C.F.R.  
18 § 416.920(a)(4)(i)-(v). At step one, the Commissioner considers the claimant’s  
19 work activity. *Id.* § 416.920(a)(4)(i). If the claimant is engaged in “substantial  
20

1 gainful activity,” the Commissioner must find that the claimant is not disabled. *Id.*  
2 § 416.920(b).

3 If the claimant is not engaged in substantial gainful activities, the analysis  
4 proceeds to step two. At this step, the Commissioner considers the severity of the  
5 claimant’s impairment. *Id.* § 416.920(a)(4)(ii). If the claimant suffers from “any  
6 impairment or combination of impairments which significantly limits [his or her]  
7 physical or mental ability to do basic work activities,” the analysis proceeds to step  
8 three. *Id.* § 416.920(c). If the claimant’s impairment does not satisfy this severity  
9 threshold, however, the Commissioner must find that the claimant is not disabled.  
10 *Id.*

11 At step three, the Commissioner compares the claimant’s impairment to  
12 several impairments recognized by the Commissioner to be so severe as to  
13 preclude a person from engaging in substantial gainful activity. *Id.*  
14 § 416.920(a)(4)(iii). If the impairment is as severe as or more severe than one of  
15 the enumerated impairments the Commissioner must find the claimant disabled  
16 and award benefits. *Id.* § 416.920(d).

17 If the severity of the claimant’s impairment does meet or exceed the severity  
18 of the enumerated impairments, the Commissioner must pause to assess the  
19 claimant’s “residual functional capacity.” Residual functional capacity (“RFC”),  
20 defined generally as the claimant’s ability to perform physical and mental work

1 activities on a sustained basis despite his or her limitations, *id.* § 416.945(a)(1), is  
2 relevant to both the fourth and fifth steps of the analysis.

3 At step four, the Commissioner considers whether, in view of the claimant's  
4 RFC, the claimant is capable of performing work that he or she has performed in  
5 the past ("past relevant work"). *Id.* § 416.920(a)(4)(iv). If the claimant is capable  
6 of performing past relevant work, the Commissioner must find that the claimant is  
7 not disabled. *Id.* § 416.920(f). If the claimant is incapable of performing such  
8 work, the analysis proceeds to step five.

9 At step five, the Commissioner considers whether, in view of the claimant's  
10 RFC, the claimant is capable of performing other work in the national economy.  
11 *Id.* § 416.920(a)(4)(v). In making this determination, the Commissioner must also  
12 consider vocational factors such as the claimant's age, education and work  
13 experience. *Id.* If the claimant is capable of adjusting to other work, the  
14 Commissioner must find that the claimant is not disabled. *Id.* § 416.920(g)(1). If  
15 the claimant is not capable of adjusting to other work, the analysis concludes with  
16 a finding that the claimant is disabled and is therefore entitled to benefits. *Id.*

17 The burden of proof is on claimant at steps one through four above. *Bray v.*  
18 *Comm'r of Soc. Sec. Admin.*, 554 F.3d 1219, 1222 (9th Cir. 2009). If the analysis  
19 proceeds to step five, the burden shifts to the Commissioner to establish that (1) the  
20 claimant is capable of performing other work; and (2) such work "exists in

1 significant numbers in the national economy.” 20 C.F.R. § 416.960(c)(2); *Beltran*  
2 *v. Astrue*, 700 F.3d 386, 389 (9th Cir. 2012).

### 3 **ALJ FINDINGS**

4 On April 30, 2012, Plaintiff filed an application for supplemental security  
5 income, alleging a disability onset date of January 1, 1986. Tr. 135-40. Plaintiff’s  
6 claim was denied initially, Tr. 75-78, and upon reconsideration, Tr. 80-86.  
7 Plaintiff requested a hearing before an ALJ, Tr. 87-89, which was held on February  
8 5, 2014, Tr. 30-52.

9 On February 26, 2014, the ALJ rendered a decision denying Plaintiff’s  
10 claim. Tr. 9-29. At step one, the ALJ found that Plaintiff had not engaged in  
11 substantial gainful activity since April 30, 2012, the application date. Tr. 14. At  
12 step two, the ALJ found that Plaintiff had the following severe impairments:  
13 depressive disorder not otherwise specified (NOS), anxiety disorder NOS, social  
14 phobia, and personality disorder (NOS). Tr. 14. At step three, the ALJ found that  
15 Plaintiff does not have an impairment or combination of impairments that meets or  
16 medically equals a listed impairment. Tr. 24. The ALJ then concluded that Plaintiff  
17 had the RFC

18 to perform a full range of work at all exertional levels. She is limited  
19 to working in small group settings (settings with one or two other  
20 individuals and without access by the general public) or settings  
where she is working one-on-one with another individual. She can  
maintain appropriate interactions in such settings. She should have  
superficial or no contact with the general public or large group

1 settings. She can accept and follow instructions from a supervisor  
2 without additional accommodation. With these accommodations, she  
3 has no cognitive limitations regarding her ability to perform work  
4 activities.

5 Tr. 17. At step four, the ALJ found Plaintiff is capable of performing past relevant  
6 work as a home attendant, a sorter/pricer, and a hand packager. Tr. 23. In the  
7 alternative, the ALJ proceeded to step five and found that, considering Plaintiff's  
8 age, education, work experience, and RFC, there are jobs in significant numbers in  
9 the national economy that Plaintiff could perform. Tr. 24. On that basis, the ALJ  
10 concluded that Plaintiff was not disabled as defined in the Social Security Act. Tr.  
11 25.

12 On June 8, 2015, the Appeals Council denied Plaintiff's request for review,  
13 Tr. 1-6, making the ALJ's decision the Commissioner's final decision for purposes  
14 of judicial review. *See* 42 U.S.C. § 1383(c)(3); 20 C.F.R. §§ 416.1481, 422.210.

### 14 ISSUES

15 Plaintiff seeks judicial review of the Commissioner's final decision denying  
16 her supplemental security income under Title XVI of the Social Security Act.

17 Plaintiff raises the following four issues for this Court's review:

- 18 (1) Whether the ALJ improperly rejected the medical opinion evidence;
- 19 (2) Whether the ALJ improperly rejected Plaintiff's subjective complaints;
- 20 (3) Whether the ALJ erred by failing to conduct an adequate step four  
analysis; and

1 (4) Whether the ALJ erred in her alternative step 5 finding, which was based  
2 on Medical-Vocational Rule 204.00.

3 ECF No. 14. The Court evaluates each issue in turn.

## 4 DISCUSSION

### 5 A. Medical Opinion Evidence

6 First, Plaintiff faults the ALJ for improperly rejecting the medical opinion  
7 evidence. *Id.* at 12-19. In short, Plaintiff faults the ALJ for rejecting at least a  
8 subset of the opinions of each of the medical providers and consultants based on  
9 the inconsistency between their opinions and Plaintiff's daily activities and mental  
10 status examination results. *Id.* Plaintiff asserts that the ALJ "cherry-picked portions  
11 of their assessments to support the denial of benefits and then provided vague,  
12 cursory rejections of the remaining portions of their assessments that supported a  
13 finding of disability." *Id.* at 12-13.

14 There are three types of physicians: "(1) those who treat the claimant  
15 (treating physicians); (2) those who examine but do not treat the claimant  
16 (examining physicians); and (3) those who neither examine nor treat the claimant  
17 but who review the claimant's file (nonexamining or reviewing physicians)."  
18 *Holohan v. Massanari*, 246 F.3d 1195, 1201-02 (9th Cir. 2001) (brackets omitted).  
19 "Generally, a treating physician's opinion carries more weight than an examining  
20 physician's, and an examining physician's opinion carries more weight than a



1 reviewing physician's." *Id.* "In addition, the regulations give more weight to  
2 opinions that are explained than to those that are not, and to the opinions of  
3 specialists concerning matters relating to their specialty over that of  
4 nonspecialists." *Id.* (citations omitted).

5 Factors relevant to evaluating any medical opinion "include the amount of  
6 relevant evidence that supports the opinion and the quality of the explanation  
7 provided; the consistency of the medical opinion with the record as a whole; the  
8 specialty of the physician providing the opinion; and other factors, such as the  
9 degree of understanding a physician has of the Administrations' 'disability  
10 programs and their evidentiary requirements' and the degree of his or her  
11 familiarity with other information in the case record." *Orn v. Astrue*, 495 F.3d 625,  
12 631 (9th Cir. 2007)

13 If a treating or examining physician's opinion is uncontradicted, an ALJ may  
14 reject it only by offering "clear and convincing reasons that are supported by  
15 substantial evidence." *Bayliss v. Barnhart*, 427 F.3d 1211, 1216 (9th Cir. 2005).  
16 "However, the ALJ need not accept the opinion of any physician, including a  
17 treating physician, if that opinion is brief, conclusory and inadequately supported  
18 by clinical findings." *Bray v. Comm'r*, 554 F.3d at 1228 (internal quotation marks  
19 and brackets omitted). "If a treating or examining doctor's opinion is contradicted  
20 by another doctor's opinion, an ALJ may only reject it by providing specific and

1 legitimate reasons that are supported by substantial evidence.” *Bayliss*, 427 F.3d at  
2 1216 (citing *Lester v. Chater*, 81 F.3d 821, 830-31 (9th Cir. 1995)).

3 “Where an ALJ does not explicitly reject a medical opinion or set forth  
4 specific, legitimate reasons for crediting one medical opinion over another, he  
5 errs.” *Garrison v. Colvin*, 759 F.3d 995, 1012 (9th Cir. 2014). “In other words, an  
6 ALJ errs when he rejects a medical opinion or assigns it little weight while doing  
7 nothing more than ignoring it, asserting without explanation that another medical  
8 opinion is more persuasive, or criticizing it with boilerplate language that fails to  
9 offer a substantive basis for his conclusion.” *Id.* at 1012-13. That being said, the  
10 ALJ is not required to recite any magic words to properly reject a medical opinion.  
11 *Magallanes v. Bowen*, 881 F.2d 747, 755 (9th Cir. 1989) (holding that the Court  
12 may draw reasonable inferences when appropriate). “An ALJ can satisfy the  
13 ‘substantial evidence’ requirement by setting out a detailed and thorough summary  
14 of the facts and conflicting clinical evidence, stating his interpretation thereof, and  
15 making findings.” *Garrison*, 759 F.3d at 1012 (quoting *Reddick v. Chater*, 157  
16 F.3d 715, 725 (9th Cir. 1998)). “The ALJ must do more than state conclusions. He  
17 must set forth his own interpretations and explain why they, rather than the  
18 doctors’, are correct.” *Id.* (quoting *Reddick*, 157 F.3d at 725).

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1                   **1. Dr. Goodwin, psychological examiner**

2           Dr. James Goodwin examined Plaintiff in February 2011. Tr. 197-206. He  
3   opined that Plaintiff had moderate limitations in her abilities to perform routine  
4   tasks, to work in a setting with limited public contact, or to understand and persist  
5   at simple tasks. Tr. 199. He also opined that Plaintiff had marked to severe  
6   limitations in her abilities to learn new tasks, be aware of normal hazards, maintain  
7   appropriate behavior, understand and persist at complex tasks, and perform  
8   effectively in a setting with public contact. Tr. 199.

9           Even assuming the ALJ was required to provide clear and convincing  
10   reasons for rejecting the opinion of Dr. Goodwin—this Court notes Dr. Duris  
11   (2012 opinion) and Dr. Burdge disagreed with Dr. Goodwin’s opinion in several  
12   areas of functioning—the ALJ provided adequate reasoning for affording Dr.  
13   Goodwin’s opinion only limited weight. First, the ALJ found that Dr. Goodwin’s  
14   opinion was contradicted by Plaintiff’s activities, as detailed in Step 3 of the ALJ’s  
15   analysis. Tr. 20 (referencing Tr. 15-16). Most notably, the ALJ had noted that  
16   Plaintiff had volunteered for the Fresh Air Art Fest by registering people, taking  
17   pictures, and setting up breakfast; had been working eight hours a week as an in-  
18   home caregiver, which included cleaning, cooking, doing laundry, and bathing her  
19   client; and continued to go for walks several times a day and socialize with a  
20   friend. *See* Tr. 15-16; *see Morgan v. Comm’r of Soc. Sec. Admin*, 169 F.3d 595,

601-02 (9th Cir. 1999). Second, the ALJ found that Dr. Goodwin's opinion was contradicted by psychological findings in the record, as detailed in Step 3. Tr. 20 (referencing Tr. 15-16); *see Batson v. Comm'r of the Soc. Sec. Admin.*, 359 F.3d 1190, 1195 (9th Cir. 2004). In particular, the ALJ noted that the evidence of record indicated that Plaintiff could maintain concentration, persistence, pace, and appropriate behavior in settings that accommodate her psychological symptoms and impairments. Tr. 20. Finally, the ALJ found that Plaintiff's psychological state had improved since Dr. Goodwin examined her in February 2011; specifically since she started consistently using medication at the proper dosage.<sup>1</sup> Tr. 18, 20; *see Garrison*, 759 F.3d at 1017 (holding that data points must constitute examples of a broader development of improvement rather than cherry-picked instances of improvement). The ALJ detailed this improvement just paragraphs earlier. Tr. 18-19 (detailing the medical findings after Plaintiff began consistently using the

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<sup>1</sup> Plaintiff cites to record evidence demonstrating that she continued to tell medical providers that her medication was not working, ECF No. 14 at 14; however, her statements—which the ALJ later found to be not entirely credible—were not the focus of the ALJ's improvement finding. *See* Tr. 18-19 (discussing Plaintiff's improved mental health testing and observational evidence from May 2012 until her last documented appointment in November 2013).

1 appropriate dosage of medication). Accordingly, this Court finds the ALJ properly  
2 rejected the opinion of Dr. Goodwin.

## 3 **2. Dr. Duris, a psychological examiner**

4 Dr. Duris examined Plaintiff in November 2011. Tr. 218-22. Dr. Duris  
5 opined that Plaintiff was unable to persist at even simple and repetitive tasks and  
6 would be significantly limited in her ability to adapt to changes, perform work-  
7 related activities in a consistent manner, maintain attendance, maintain appropriate  
8 interactions with coworkers, maintain a normal work schedule, ask simple  
9 questions, perform effectively with even limited public contact, or complete a  
10 normal workday without interruption. Tr. 220. Dr. Duris ultimately opined that  
11 Plaintiff may be able to function in an entry-level work position with  
12 accommodation. Tr. 220.

13 Even assuming the ALJ was required to provide clear and convincing  
14 reasons for rejecting the opinion of Dr. Duris—this Court notes Dr. Duris’  
15 subsequent 2012 opinion and the opinion of Dr. Burdge differed in several  
16 respects—the ALJ provided adequate reasoning for not affording Dr. Duris’  
17 opinion greater weight. First, the ALJ found that Dr. Duris’ opinion was  
18 inconsistent with Plaintiff’s reported activities, previously detailed. Tr. 20; *see*  
19 *Morgan*, 169 F.3d at 601-02. Second, the ALJ found that Dr. Duris’ opinion was  
20 inconsistent with the longitudinal psychological findings, including Dr. Duris’ own

1 findings: “With Dr. Duris, the claimant displayed good grooming, cooperative and  
2 friendly behavior, euthymic mood, normal affective expression, normal stream of  
3 mental activity, intact memory, and appropriate judgment.” Tr. 20; *see Batson*, 359  
4 F.3d at 1195. Finally, the ALJ found that Dr. Duris’ subsequent opinion supported  
5 a finding that Plaintiff could appropriately function in an environment that  
6 accommodates her symptoms and impairments. Tr. 20. Accordingly, this Court  
7 finds the ALJ properly weighed the opinion of Dr. Duris.

### 8 **3. Dr. Burdge, a psychological examiner**

9 Dr. Burdge examined Plaintiff in 2013. Tr. 259-64. As a result of this  
10 examination, Dr. Burdge opined that Plaintiff had mild to no limitations in her  
11 abilities to plan independently, be aware of normal hazards, make simple work-  
12 related decisions, learn new tasks, perform routine tasks, or understand and persist  
13 at simple instructions. Tr. 261-62. Dr. Burdge also opined that Plaintiff had  
14 moderate limitations in her abilities to maintain appropriate behavior, adapt to  
15 changes in a routine work setting, communicate and perform effectively in a work  
16 setting, complete a normal workday without psychological interruptions, or  
17 understand and persist at detailed instructions. Tr. 261-62.

18 Even assuming the ALJ was required to provide clear and convincing  
19 reasons for rejecting the opinion of Dr. Burdge, this Court finds the ALJ provided  
20 adequate reasoning for not giving Dr. Burdge’s opinion greater weight. First, the

1 ALJ found Dr. Burdge's opinion was inconsistent with Plaintiff's reported  
2 activities, as detailed previously. Tr. 22; *see Morgan*, 169 F.3d at 601-02.  
3 Specifically, the ALJ highlighted that Plaintiff had reported to Dr. Burdge that she  
4 was working one day a week, engaged in hobbies including cooking, and cleaned  
5 and walked her dog daily. Tr. 22. Second, the ALJ found Dr. Burdge's opinion was  
6 inconsistent with the psychological findings, including Dr. Burdge's findings:  
7 "[D]uring Dr. Burdge's appointment, the claimant exhibited normal and fluent  
8 speech, normal motor activity, cooperative and friendly attitude, normal thought  
9 process, normal concentration, and alert and attentive behavior. She was able to  
10 recall three of three memorized items after a five-minute delay, and was able to  
11 recall six digits forwards and four digits backwards. Her performance on "trail-  
12 making" testing was within normal limits." Tr. 22; *see Batson*, 359 F.3d at 1195.  
13 Accordingly, this Court finds the ALJ properly weighed the opinion of Dr. Burdge.

#### 14 **4. Other Sources**

15 Medical sources such as social workers and therapists, are not "acceptable  
16 medical sources;" rather, these sources are more appropriately characterized as  
17 "other sources" and their opinions may be properly discounted if the ALJ provides  
18 "germane reasons" for doing so. *Molina*, 674 F.3d at 1111. Such "other source"  
19 opinions "must be evaluated on the basis of their qualifications, whether their  
20 opinions are consistent with the record evidence, the evidence provided in support

1 of their opinions, and whether the source has a specialty or area of expertise related  
2 to the individual's impairment." SSR 06-03p, 2006 WL 2329939, at \*4.

3 **a. Mr. Conley, a social worker**

4 In November 2011, Mr. Conley opined that Plaintiff was "unable to be  
5 around a lot of people," unable to have excessive pressure placed upon her, and  
6 unable to work due to her psychological symptoms and limitations. Tr. 212.  
7 Additionally, Mr. Conley opined that Plaintiff had moderate limitations in her  
8 abilities to learn new tasks, perform routine tasks, maintain appropriate behavior in  
9 a work setting, and understand and persist at complex restrictions; mild limitations  
10 in her abilities to be aware of normal hazards and understand and persist at simple  
11 instructions; and marked limitations in her ability to perform effectively in a work  
12 setting with public contact. Tr. 213-14.

13 This Court finds the ALJ provided germane reasons for giving minimal  
14 weight to Mr. Conley's opinion. First, the ALJ found Mr. Conley's opinion  
15 inconsistent with Plaintiff's reported activities. Tr. 20. Second, the ALJ found Mr.  
16 Conley's opinion inconsistent with psychological findings. Tr. 20. Finally, the ALJ  
17 found that Mr. Conley did not have documented observation of Plaintiff before or  
18 after November 2011; as the ALJ previously noted, Plaintiff's psychological issues  
19 improved since April 2012, the application date. *See* SSR 06-03p, 2006 WL  
20 2329939, at \*4 (noting that the frequency of treatment is a relevant consideration



1 when weighing the opinion of an “other source”). Accordingly, the ALJ did not err  
2 in providing limited weight to the opinion of Mr. Conley, an “other source.”

3 **b. Ms. Powell, a mental health counselor**

4 In August 2013, Ms. Powell opined that Plaintiff was not limited in her  
5 abilities to understand and remember simple or detailed instructions, carry out  
6 short instructions, sustain an ordinary routine, and be aware of normal hazards;  
7 mildly limited in her abilities to carry out detailed instructions, make simple work-  
8 related decisions, and maintain appropriate behavior; moderately limited in her  
9 abilities to maintain attention and concentration for extended periods, to perform  
10 activities within a schedule, to work in proximity to others, to ask simple  
11 questions, to accept instructions from supervisors, to respond appropriately to  
12 changes in her work setting, to travel to unfamiliar places, and to make  
13 independent plans; and marked limitations in her abilities to interact appropriately  
14 with the general public, to get along with coworkers, and complete a normal  
15 workday without psychological interruption. Tr. 265-67. Ultimately, however, Ms.  
16 Powell noted that Plaintiff was making progress, working towards managing her  
17 symptoms, and would likely benefit from work in the future. Tr. 267.

18 This Court finds the ALJ provided germane reasons for not accepting Ms.  
19 Powell’s opinion regarding moderate and marked limitations. First, the ALJ found  
20 this part of Ms. Powell’s opinion inconsistent with Plaintiff’s reported activities

1 since her alleged onset date and discussed previously. Tr. 23. Second, the ALJ  
2 found this opinion inconsistent with the psychological findings since the alleged  
3 onset date and discussed previously. Tr. 23. Third, the ALJ found Ms. Powell's  
4 opinion internally inconsistent: "[T]his latter set of opinions is inconsistent with  
5 Ms. Powell's assertion that the claimant 'would likely benefit from work in the  
6 future' and that she was mildly limited in her abilities to make simple work-related  
7 decisions or maintain appropriate behavior, and that she was not limited in her  
8 ability to sustain an ordinary routine." Tr. 23. Accordingly, this Court finds the  
9 ALJ properly weighed the opinion of Ms. Powell, an "other source."

## 10 **5. State Consultants**

### 11 **a. Dr. Colby, a state psychological consultant**

12 In December 2011, Dr. Colby opined that Plaintiff had no significant  
13 limitations in her abilities to perform routine tasks, make simple work-related  
14 decisions, or understand and persist at simple or complex tasks and marked to  
15 severe limitations in her abilities to maintain appropriate behavior, ask simple  
16 questions, adapt to changes in a routine work setting, complete a normal workday  
17 without psychological interruption, or perform activity with a schedule and  
18 maintain regular attendance. Tr. 225. Ultimately, Dr. Colby opined that Plaintiff's  
19 psychological impairments did not appear to have met the durational requirements  
20 for disability. Tr. 223.

1 This Court finds the ALJ properly afforded Dr. Colby's opinions of marked  
2 to severe limitations minimal weight. The ALJ found that Dr. Colby's opinion was  
3 based on the assessments of such limitations by Dr. Goodwin, Mr. Conley, and Dr.  
4 Duris' 2011 opinion, whose opinions the ALJ properly rejected, as discussed  
5 above. Tr. 21. Accordingly, this Court does not find error.

6 **b. Drs. Comrie & Gollogly**

7 In August 2012, Dr. Comrie opined that Plaintiff was able to perform at least  
8 simple and repetitive tasks but would have a decrease in concentration and  
9 persistence when attempting detailed work or when working in larger groups or  
10 with the general public. Tr. 54-62. Dr. Comrie opined that Plaintiff would work  
11 best away from the general public and with only superficial coworker interactions  
12 and could follow goals set by others and would benefit from a consistent work  
13 environment. Tr. 60. Dr. Gollogly, another state agency psychological consultant,  
14 affirmed this opinion. Tr. 64-72.

15 This Court finds the ALJ properly weighed these opinions. The ALJ found  
16 Plaintiff's activities and psychological findings since her application date and as  
17 previously summarized were consistent with Plaintiff's ability to tolerate work  
18 activities that do not involve interactions with large groups or more than superficial  
19 and infrequent interaction with the general public and that Plaintiff's cognition,  
20

1 concentration, persistence, and pace are uncompromised in such settings. Tr. 21.

2 Specifically, the ALJ noted the following:

3 When psychologically evaluated in February 2013, the claimant  
4 exhibited normal thought process, normal concentration, and alert and  
5 attentive behavior. She was able to recall three of three memorized  
6 items after a five-minute delay, and was able to recall six digits  
7 forwards and four digits backwards. Her performance on “trail-  
8 making” testing was within normal limits. She reported that she was  
9 still working one day a week. She stated that her hobbies included  
cooking. During psychiatric appointments in 2013, the claimant  
consistently demonstrated normal speech and thought process, and  
intact memory and cognition. During her last documented medical  
appointment in November 2013, the claimant reported having good  
energy and a normal activity level. She demonstrated alert mental  
status. She denied having impaired memory.

10 Tr. 21 (internal record citations omitted). In light of this evidence, the ALJ gave  
11 greater weight to other opinions finding mild or no limitations in Plaintiff’s  
12 abilities to understand, remember, and persist at complex tasks. Tr. 21.

13 Accordingly, this Court does not find error.

14 **B. Adverse Credibility Finding**

15 Second, Plaintiff faults the ALJ for improperly rejecting her subjective  
16 complaints. ECF No. 14 at 19-22. Specifically, Plaintiff rejects as invalid the  
17 ALJ’s three reasons for not fully crediting her testimony. *Id.*

18 An ALJ engages in a two-step analysis to determine whether a claimant’s  
19 testimony regarding subjective pain or symptoms is credible. “First, the ALJ must  
20 determine whether there is objective medical evidence of an underlying

1 impairment which could reasonably be expected to produce the pain or other  
2 symptoms alleged.” *Molina*, 674 F.3d at 1112 (internal quotation marks omitted).  
3 “The claimant is not required to show that her impairment could reasonably be  
4 expected to cause the severity of the symptom she has alleged; she need only show  
5 that it could reasonably have caused some degree of the symptom.” *Vasquez v.*  
6 *Astrue*, 572 F.3d 586, 591 (9th Cir. 2009) (internal quotation marks omitted).

7 Second, “[i]f the claimant meets the first test and there is no evidence of  
8 malingered, the ALJ can only reject the claimant’s testimony about the severity of  
9 the symptoms if she gives ‘specific, clear and convincing reasons’ for the  
10 rejection.” *Ghanim v. Colvin*, 763 F.3d 1154, 1163 (9th Cir. 2014) (quoting  
11 *Lingenfelter v. Astrue*, 504 F.3d 1028, 1036 (9th Cir. 2007)). “General findings are  
12 insufficient; rather, the ALJ must identify what testimony is not credible and what  
13 evidence undermines the claimant’s complaints.” *Id.* (quoting *Lester*, 81 F.3d at  
14 834); *Thomas v. Barnhart*, 278 F.3d 947, 958 (9th Cir. 2002) (“[T]he ALJ must  
15 make a credibility determination with findings sufficiently specific to permit the  
16 court to conclude that the ALJ did not arbitrarily discredit claimant’s testimony.”).  
17 “The clear and convincing [evidence] standard is the most demanding required in  
18 Social Security cases.” *Garrison*, 759 F.3d at 1015 (quoting *Moore v. Comm’r of*  
19 *Soc. Sec. Admin.*, 278 F.3d 920, 924 (9th Cir. 2002)).

1 In making an adverse credibility determination, the ALJ may consider, *inter*  
2 *alia*, (1) the claimant's reputation for truthfulness; (2) inconsistencies in the  
3 claimant's testimony or between his testimony and his conduct; (3) the claimant's  
4 daily living activities; (4) the claimant's work record; and (5) testimony from  
5 physicians or third parties concerning the nature, severity, and effect of the  
6 claimant's condition. *Thomas*, 278 F.3d at 958-59.

7 At the hearing, Plaintiff testified that she was unable to work due to her  
8 psychological symptoms, impairments, and limitations. Specifically, Plaintiff  
9 testified that her panic attacks prevented her from attending work or persisting with  
10 work and that she spent most of her time within her home. Plaintiff also indicated  
11 that she avoided contact with other people. *See* Tr. 33-41.

12 This Court finds the ALJ provided several specific, clear, and convincing  
13 reasons for finding Plaintiff's statements concerning the intensity, persistence, and  
14 limiting effects of her symptoms "not entirely credible." Tr. 17.

15 First, the ALJ noted Plaintiff's minimal degree of mental health care despite  
16 an alleged disability since 1986. Tr. 17-18. As of February 2011, Plaintiff had  
17 never been treated before for psychological concerns. Tr. 18. While the failure to  
18 seek mental health treatment may not be a legitimate basis to reject a claimant's  
19 symptom claims, *see Nguyen v. Chater*, 100 F.3d 1462, 1465 (9th Cir. 1996), the  
20

1 lack of credible evidence in the record corroborating the extent of mental health  
2 limitations can be, *see Molina*, 674 F.3d at 1113-14.

3       Second, the ALJ found that Plaintiff's psychological functioning improved  
4 after she commenced consistent psychiatric medication. Tr. 18. In support, the ALJ  
5 detailed Plaintiff's medical records from May 2012 through November 2013, her  
6 last documented medical appointment. Tr. 18-19. While "it is error to reject a  
7 claimant's testimony merely because symptoms wax and wane in the course of  
8 treatment," an ALJ may rely on examples of "broader development" of  
9 improvement when finding a claimant's testimony not credible. *Garrison*, 759 F.3d  
10 1017-18 ("While ALJs obviously must rely on examples to show why they do not  
11 believe that a claimant is credible, the data points they choose must *in fact*  
12 constitute examples of a broader development to satisfy the applicable 'clear and  
13 convincing' standard."). As previously noted, although Plaintiff continued to tell  
14 providers that her medication was not helping, the ALJ detailed Plaintiff's  
15 improvements since she started a consistent course of treatment as shown in the  
16 mental testing and observational evidence. *See* Tr. 18-19.

17       Finally, the ALJ found that Plaintiff's reported activities demonstrated  
18 greater functioning. Tr. 19. Most notably, the ALJ found that Plaintiff had reported  
19 volunteering for the Fresh Air Fest by registering people, taking pictures, and  
20 setting up breakfast; providing in-home care eight hours a week, which included

1 cleaning, cooking, doing laundry, and bathing a client, and which activity Plaintiff  
2 indicated she enjoyed because did not have to deal with strangers; and taking her  
3 dog on walks several times a day and socializing with a friend. Tr. 19. “While a  
4 claimant need not vegetate in a dark room in order to be eligible for benefits, the  
5 ALJ may discredit a claimant’s testimony when the claimant reports participation  
6 in everyday activities indicating capacities that are transferable to a work setting”  
7 or when activities “contradict claims of a totally debilitating impairment.” *Molina*,  
8 674 F.3d at 1112-13 (internal quotation marks and citations omitted). The ALJ did  
9 not err in finding that Plaintiff’s activities contradicted her testimony that she was  
10 unable to persist in settings with even limited social contact.

11 In sum, despite Plaintiff’s arguments to the contrary, the ALJ provided  
12 several specific, clear, and convincing reasons for rejecting Plaintiff’s testimony.  
13 *See Ghanim*, 763 F.3d at 1163.

#### 14 **C. Step Four Analysis**

15 Third, Plaintiff faults the ALJ for failing to consider whether her past work  
16 constituted past *relevant* work, as defined under the regulations, and the effect of  
17 Plaintiff’s mental limitations. ECF No. 14 at 22-24.

18 At step four, the Commissioner considers whether, in view of the claimant’s  
19 RFC, the claimant is capable of performing work that he or she has performed in  
20 the past (“past relevant work”). 20 C.F.R. § 416.920(a)(4)(iv). Whether work



1 constitutes “past relevant work” requires a three-part analysis: whether (1) the  
2 work was done within the last 15 years, (2) lasted long enough for the claimant to  
3 learn to do it, and (3) was substantial gainful activity. *Id.* § 416.965(a). In turn,  
4 “[s]ubstantial gainful activity is work activity that is both substantial and gainful”:  
5 (a) substantial work activity “is work activity that involves doing significant  
6 physical or mental activities;” (b) gainful work activity “is work activity that you  
7 do for pay or profit.” *Id.* § 416.972. If the claimant is capable of performing past  
8 relevant work, the Commissioner must find that the claimant is not disabled. *Id.*  
9 § 416.920(f). If the claimant is incapable of performing such work, the analysis  
10 proceeds to step five.

11 Here, and as the Commissioner concedes, ECF No. 17 at 31, the ALJ failed  
12 to conduct a proper step four analysis because she failed to determine that  
13 Plaintiff’s past work as a home attendant, sorter/pricer, and hand packager were  
14 performed at substantial gainful activity levels when she classified this work as  
15 past relevant work.<sup>2</sup> Tr. 23-24.

16  
17 <sup>2</sup> Plaintiff concedes that it is clear that these jobs were performed within the 15-  
18 year period. ECF No. 14 at 23. And, regarding the duration this work was  
19 performed, the ALJ eliminated past work that was not performed for a long enough  
20 duration to qualify as past relevant work experience—child monitor, fast food

1           Nonetheless, this error was harmless. The ALJ conducted an alternative step  
2 five finding and determined that, considering Plaintiff's age, education, work  
3 experience, and RFC, Plaintiff was capable of performing other work in the  
4 national economy. Tr. 24; *see Tommasetti v. Astrue*, 533 F.3d 1035, 1042 (9th Cir.  
5 2008) ("Although the ALJ's step four determination constitutes error, it is harmless  
6 error in light of the ALJ's alternative finding at step five."). As discussed below,  
7 the ALJ did not err at step five. Accordingly, the ALJ's step four finding  
8 constitutes harmless error.

9           **D.     Step Five Finding**

10          Finally, Plaintiff faults the ALJ's step five finding, which Plaintiff contends  
11 is based on the "grids" rather than vocational expert testimony. ECF No. 14 at 25-  
12 26.

13          At step five, the burden shifts to the Commissioner to demonstrate that the  
14 claimant can perform some work—considering the claimant's RFC, age,  
15 education, and work experience—that exists in "significant numbers" in the  
16 national economy. *Tackett v. Apfel*, 180 F.3d 1094, 1100 (9th Cir. 1999). The  
17  
18          \_\_\_\_\_  
19 worker, and agricultural sorter—which indicates that the ALJ did consider the  
20 length of time Plaintiff performed this work. Tr. 23; *See* Tr. 47-48 (Hearing  
Transcript).

1 Commissioner can satisfy this burden in one of two ways: (1) by the testimony of a  
2 vocational expert, or (2) by reference to the Medical-Vocational Guidelines, or  
3 grids, where appropriate. *Id.* at 1101. Importantly, “a vocational expert’s testimony  
4 is required when a non-exertional limitation is sufficiently severe so as to  
5 significantly limit the range of work permitted by the claimant’s exertional  
6 limitation.” *Hoopai v. Astrue*, 499 F.3d 1071, 1076 (9th Cir. 2007); *see* SSR 85-15,  
7 1985 WL 56857, at \*3 (explaining that, in many cases, an ALJ will need to consult  
8 a vocational expert in order to determine the effects of a claimant’s nonexertional  
9 impairments on his or her occupational base).

10 Here, the ALJ concluded in her alternative step-five finding that Plaintiff  
11 was capable of performing jobs that exist in significant numbers in the national  
12 economy. Tr. 24. Although the ALJ discussed the Medical-Vocational Guidelines  
13 and did not directly reference the vocational expert’s testimony in her alternative  
14 step five finding, the ALJ expressly relied on the vocational expert’s testimony in  
15 initially finding that Plaintiff was capable of performing jobs as a home attendant,  
16 sorter/pricer, and hand packager, which are light to medium work jobs with  
17 specific vocational preparation ranging from 2 to 5. Tr. 23. Specifically, the ALJ  
18 presented the following question to the vocational expert at the hearing:

19 Q: So, we have an individual who is 46 years old, she has a GED,  
20 and she has past relevant work . . . . So, assume in this first  
hypothetical this individual does not have any physical limitations or  
restrictions, full range of work activity exertional activity. This

1 individual is limited to working in very small group settings or work  
2 settings where she's working one-on-one with an individual. So, she  
3 can interact appropriately in small group settings. She does not have  
4 any cognitive limitations nor restrictions in her ability to perform  
5 work activity. She would work best when she has superficial to no  
6 interaction with the general public in large group settings. She can  
7 accept instructions, directions from her supervisor and follow those  
8 work instructions and directions without any special supervision.  
9 What impact would those limitations or restrictions have on the type  
10 of work this individual has performed in the past?

11 Tr. 48-49. In turn, the vocational expert opined that someone with these limitations  
12 would be capable of performing work as a home attendant, sorter/pricer, and hand  
13 packager. Tr. 49-50. Thus, the vocational expert's testimony provides direct  
14 support for the ALJ's ultimate non-disability finding at step five.

15 Alternatively, even assuming the ALJ did not consider the vocational  
16 expert's testimony when making her alternative step-five finding, Plaintiff's non-  
17 exertional limitations were not "sufficiently severe" so as to significantly limit her  
18 occupational base of unskilled work at all exertional levels. *See Hoopai*, 499 F.3d  
19 at 1076; Medical-Vocational Guidelines, section 204.00. Specifically, the ALJ  
20 found that Plaintiff's nonexertional limitations would have little to no effect on  
Plaintiff's ability to perform work at all exertional levels. Tr. 24; *see* Tr. 23  
(concluding that Plaintiff's nonexertional limitations could be alleviated with  
proper accommodation). Importantly, Plaintiff has no physical limitations and, as  
the ALJ noted, possesses the mental abilities required for competitive,

1 remunerative, unskilled work. Tr. 24 (noting that Plaintiff can understand,  
2 remember, and carry out instructions; make simple work-related decisions; respond  
3 appropriately to supervision, co-workers, and work situation; and deal with  
4 changes in a routine work setting); *see* SSR 85-15, 1985 WL 56857, at \*4.  
5 Moreover, the ALJ highlighted that unskilled jobs ordinarily involve dealing  
6 primarily with objects and things, rather than with data or people, which helps  
7 alleviate Plaintiff's difficulty interacting with the public and others. Tr. 24. Finally,  
8 the ALJ noted in her step five finding that Plaintiff was a younger individual, as  
9 defined under the regulations, when she filed her application; has a high school  
10 education; and has prior work experience as a home attendant, sorter/pricer, and  
11 hand packager. Tr. 24. Thus, Plaintiff did not have adversities in age, education,  
12 and work experience that would affect her occupational base. *See* SSR 85-15, 1985  
13 WL 56857, at \*4. Accordingly, this Court does not find reversible error in the  
14 ALJ's alternative step five finding.

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1           **ACCORDINGLY, IT IS ORDERED:**

2           1. Plaintiff's Motion for Summary Judgment (ECF No. 14) is **DENIED**.

3           2. Defendant's Motion for Summary Judgment (ECF No. 17) is

4           **GRANTED.**

5           The District Court Executive is directed to file this Order, enter **Judgment**  
6 **for Defendant**, provide copies to counsel, and **CLOSE** the file.

7           **DATED** March 30, 2016.



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A handwritten signature in blue ink that reads "Thomas O. Rice".

THOMAS O. RICE  
Chief United States District Judge